104TH CONGRESS 2D SESSION

H. R. 3637

To amend chapter 57 of title 5, United States Code, and title 31, United States Code, to provide employees who transfer in the interest of the Government more effective and efficient delivery of relocation allowances by reducing administrative costs and improving services, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 13, 1996

Mr. HORN (for himself and Mr. Fox of Pennsylvania) introduced the following bill; which was referred to the Committee on Government Reform and Oversight

A BILL

To amend chapter 57 of title 5, United States Code, and title 31, United States Code, to provide employees who transfer in the interest of the Government more effective and efficient delivery of relocation allowances by reducing administrative costs and improving services, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Travel Reform and
- 5 Savings Act of 1996".

1 SEC. 2. TABLE OF CONTENTS.

2 The table of contents for this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.

TITLE I—RELOCATION BENEFITS

- Sec. 101. Modification of allowance for seeking permanent residence quarters.
- Sec. 102. Modification of temporary quarters subsistence expenses allowance.
- Sec. 103. Modification of residence transaction expenses allowance.
- Sec. 104. Authority to pay for property management services.
- Sec. 105. Authority to provide employment assistance services to the spouse of a transferring employee.
- Sec. 106. Authority to transport a privately owned motor vehicle within the continental United States.
- Sec. 107. Authority to pay limited relocation allowances to an employee who is performing an extended assignment.
- Sec. 108. Authority to pay a home marketing incentive.
- Sec. 109. Conforming amendments.

TITLE II—MISCELLANEOUS PROVISIONS

- Sec. 201. Repeal of the long-distance telephone call certification requirement.
- Sec. 202. Transfer of authority to issue regulations.

3 TITLE I—RELOCATION BENEFITS

- 4 SEC. 101. MODIFICATION OF ALLOWANCE FOR SEEKING
- 5 PERMANENT RESIDENCE QUARTERS.
- 6 Section 5724a of title 5, United States Code, is
- 7 amended to read as follows:
- 8 "§ 5724a. Relocation expenses of employees trans-
- 9 **ferred or reemployed**
- 10 "(a) An agency shall pay to or on behalf of an em-
- 11 ployee who transfers in the interest of the Government,
- 12 a per diem allowance or the actual subsistence expenses,
- 13 or a combination thereof, of the immediate family of the
- 14 employee for en route travel of the immediate family be-
- 15 tween the employee's old and new official stations.

1	"(b)(1) An agency may pay to or on behalf of an em-
2	ployee who transfers in the interest of the Government be-
3	tween official stations located within the United States—
4	"(A) the expenses of transportation, and either
5	a per diem allowance or the actual subsistence ex-
6	penses, or a combination thereof, of the employee
7	and the employee's spouse for travel to seek perma-
8	nent residence quarters at a new official station; or
9	"(B) the expenses of transportation, and an
10	amount for subsistence expenses in lieu of a per
11	diem allowance or the actual subsistence expenses or
12	a combination thereof, authorized in subparagraph
13	(A) of this paragraph.
14	"(2) Expenses authorized under this subsection may
15	be allowed only for one round trip in connection with each
16	change of station of the employee.".
17	SEC. 102. MODIFICATION OF TEMPORARY QUARTERS SUB-
18	SISTENCE EXPENSES ALLOWANCE.
19	Section 5724a of title 5, United States Code, is fur-
20	ther amended by adding at the end the following new sub-
21	section:
22	"(c)(1) An agency may pay to or on behalf of an em-
23	ployee who transfers in the interest of the Government—
24	"(A) actual subsistence expenses of the em-
25	ployee and the employee's immediate family for a pe-

- 1 riod of 60 days while occupying temporary quarters
- 2 when the new official station is located within the
- 3 United States as defined in subsection (d) of this
- 4 section; or
- 5 "(B) an amount for subsistence expenses in-
- 6 stead of the actual subsistence expenses authorized
- 7 in subparagraph (A) of this paragraph.
- 8 "(2) The period authorized in paragraph (1) of this
- 9 subsection for payment of expenses for residence in tem-
- 10 porary quarters may be extended up to an additional 60
- 11 days if the head of the agency concerned or his or her
- 12 designee determines that there are compelling reasons for
- 13 the continued occupancy of temporary quarters.
- 14 "(3) The regulations implementing paragraph (1)(A)
- 15 shall prescribe daily rates and amounts for subsistence ex-
- 16 penses per individual.".
- 17 SEC. 103. MODIFICATION OF RESIDENCE TRANSACTION EX-
- 18 PENSES ALLOWANCE.
- 19 (a) Expenses of Sale.—Section 5724a of title 5,
- 20 United States Code, is further amended by adding at the
- 21 end the following new subsection:
- (d)(1) If an employee of an agency transfers in the
- 23 interest of the Government between official stations that
- 24 are both located within the United States, the agency shall
- 25 pay to or on behalf of the employee—

1	"(A) expenses of the sale of the residence (or
2	the settlement of an unexpired lease) of the em-
3	ployee at the old official station; and
4	"(B) expenses of purchase of a home at the new
5	official station that are required to be paid by the
6	employee.
7	"(2) If an employee of an agency transfers in the in-
8	terest of the Government from a post of duty located out-
9	side the United States to an official station within the
10	United States (other than the official station within the
11	United States from which the employee was transferred
12	when assigned to the foreign tour of duty), the agency
13	shall pay to or on behalf of the employee—
14	"(A) expenses required to be paid by the em-
15	ployee for the sale of the residence (or the settle-
16	ment of an unexpired lease) of the employee at the
17	old official station from which the employee was
18	transferred when he or she was assigned to the post
19	of duty located outside the United States; and
20	"(B) expenses required to be paid by the em-
21	ployee for the purchase of a residence at the new of-
22	ficial station within the United States.
23	"(d)(1) An agency shall pay to or on behalf of an
24	employee who transfers in the interest of the Government,
25	expenses of the sale of the residence (or the settlement

- 1 of an unexpired lease) of the employee at the old official
- 2 station and purchase of a home at the new official station
- 3 that are required to be paid by the employee, when the
- 4 old and new official stations are located within the United
- 5 States.
- 6 "(2) An agency shall pay to or on behalf of an em-
- 7 ployee who transfers in the interest of the Government
- 8 from a post of duty located outside the United States to
- 9 an official station within the United States (other than
- 10 the official station within the United States from which
- 11 the employee was transferred when assigned to the foreign
- 12 tour of duty)—
- "(A) expenses required to be paid by the em-
- ployee for the sale of the residence (or the settle-
- ment of an unexpired lease) of the employee at the
- old official station from which the employee was
- transferred when he or she was assigned to the post
- of duty located outside the United States; and
- 19 "(B) expenses required to be paid by the em-
- 20 ployee for the purchase of a residence at the new of-
- 21 ficial station within the United States.
- 22 "(3) Reimbursement of expenses under paragraph (2)
- 23 of this subsection shall not be allowed for any sale (or set-
- 24 tlement of an unexpired lease) or purchase transaction
- 25 that occurs prior to official notification that the employ-

- 1 ee's return to the United States would be to an official
- 2 station other than the official station from which the em-
- 3 ployee was transferred when assigned to the post of duty
- 4 outside the United States.
- 5 "(4) Reimbursement for brokerage fees on the sale
- 6 of the residence and other expenses under this subsection
- 7 may not exceed those customarily charged in the locality
- 8 where the residence is located.
- 9 "(5) Reimbursement may not be made under this
- 10 subsection for losses incurred by the employee on the sale
- 11 of the residence.
- 12 "(6) This subsection applies regardless of whether
- 13 title to the residence or the unexpired lease is in the name
- 14 of the employee alone, in the joint names of the employee
- 15 and a member of the employee's immediate family, or in
- 16 the name of a member of the employee's immediate family
- 17 alone.
- "(7)(A) In connection with the sale of the residence
- 19 at the old official station, reimbursement under this sub-
- 20 section shall not exceed 10 percent of the sale price.
- 21 "(B) In connection with the purchase of a residence
- 22 at the new official station, reimbursement under this sub-
- 23 section shall not exceed 5 percent of the purchase price.
- 24 "(8) For purposes of this subsection, the term 'Unit-
- 25 ed States' means the several States of the United States,

- 1 the District of Columbia, the territories and possessions
- 2 of the United States, the Commonwealth of Puerto Rico,
- 3 the Commonwealth of the Northern Mariana Islands, and
- 4 the areas and installations in the Republic of Panama
- 5 made available to the United States pursuant to the Pan-
- 6 ama Canal Treaty of 1977 and related agreements (as de-
- 7 scribed in section 3(a) of the Panama Canal Act of
- 8 1979).".
- 9 (b) Relocation Services.—Section 5724c of title
- 10 5, United State Code, is amended to read as follows:

11 "§ 5724c. Relocation services

- "Under regulations prescribed under section 5737,
- 13 each agency may enter into contracts to provide relocation
- 14 services to agencies and employees for the purpose of car-
- 15 rying out this subchapter. An agency may pay a fee for
- 16 such services. Such services include, but need not be lim-
- 17 ited to, arranging for the purchase of a transferred em-
- 18 ployee's residence.".
- 19 SEC. 104. AUTHORITY TO PAY FOR PROPERTY MANAGE-
- 20 MENT SERVICES.
- 21 Section 5724a of title 5, United States Code, is fur-
- 22 ther amended—
- (1) in subsection (d) (as added by section 103),
- by redesignating paragraph (8) as paragraph (9),

- 1 and by inserting after paragraph (7) the following
- 2 new paragraph:
- 3 "(8) An agency may pay to or on behalf of an em-
- 4 ployee who transfers in the interest of the Government,
- 5 expenses of property management services, instead of ex-
- 6 penses under paragraph (2) or (3) of this subsection, for
- 7 sale of the employee's residence."; and
- 8 (2) by adding at the end the following new sub-
- 9 section:
- 10 "(e) An agency may pay to or on behalf of an em-
- 11 ployee who transfers in the interest of the Government,
- 12 the expenses of property management services when the
- 13 employee transfers to a post of duty outside the United
- 14 States as defined in subsection (d) of this section. Such
- 15 payment shall terminate upon return of the employee to
- 16 an official station within the United States as defined in
- 17 subsection (d) of this section.".
- 18 SEC. 105. AUTHORITY TO PROVIDE EMPLOYMENT ASSIST-
- 19 ANCE SERVICES TO THE SPOUSE OF A TRANS-
- 20 FERRING EMPLOYEE.
- 21 Section 5724a of title 5, United States Code, as
- 22 amended by section 104, is further amended by adding
- 23 at the end the following new subsection:
- 24 "(f) An agency may pay, to or on behalf of an em-
- 25 ployee who transfers in the interest of the Government,

1	the expenses of employment assistance services for the em-
2	ployee's spouse.".
3	SEC. 106. AUTHORITY TO TRANSPORT A PRIVATELY OWNED
4	MOTOR VEHICLE WITHIN THE CONTINENTAL
5	UNITED STATES.
6	(a) In General.—Section 5727 of title 5, United
7	States Code, is amended—
8	(1) by redesignating subsections (c) through (e)
9	as subsections (d) through (f), respectively;
10	(2) by inserting after subsection (b) the follow-
11	ing new subsection:
12	"(c) Under regulations prescribed under section
13	5737, the privately owned motor vehicle or vehicles of an
14	employee, including a new appointee or a student trainee
15	for whom travel and transportation expenses are author-
16	ized under section 5723, may be transported at Govern-
17	ment expense to a new official station of the employee
18	when the agency determines that it is advantageous and
19	cost effective to the Government."; and
20	(3) in subsection (e) (as so redesignated), by
21	striking "subsection (b) of this section" and by in-
22	serting "subsection (b) or (c) of this section".
23	(b) Availability of Appropriations.—
24	(1) New appointees.—Section 5722(a) of title
25	5, United States Code, is amended—

1	(A) by striking "and" at the end of para-
2	graph (1);
3	(B) by striking the period at the end of
4	paragraph (2) and inserting "; and"; and
5	(C) by adding at the end the following:
6	"(3) the expenses of transporting a privately
7	owned motor vehicle to the extent authorized under
8	section 5727.".
9	(2) New appointees and student train-
10	EES.—Section 5723(a) of title 5, United States
11	Code, is amended—
12	(A) by striking "and" at the end of para-
13	graph (1);
14	(B) by inserting "and" after the semicolon
15	at the end of paragraph (2); and
16	(C) by adding at the end the following:
17	"(3) the expenses of transporting a privately
18	owned motor vehicle to the extent authorized under
19	section 5727(c);".
20	SEC. 107. AUTHORITY TO PAY LIMITED RELOCATION AL-
21	LOWANCES TO AN EMPLOYEE WHO IS PER-
22	FORMING AN EXTENDED ASSIGNMENT.
23	(a) In General.—Subchapter II of chapter 57 of
24	title 5, United States Code, is amended by adding at the
25	end the following new section:

1	"§ 5736. Relocation expenses of an employee who is
2	performing an extended assignment
3	"(a) Under regulations prescribed under section
4	5737, an agency may pay to or on behalf of an employee
5	assigned from his or her official station to a duty station
6	for an extended period of time, the following expenses in
7	lieu of payment of expenses authorized under subchapter
8	I of this chapter:
9	"(1) Travel expenses to and from the assign-
10	ment location in accordance with section 5724.
11	"(2) Transportation expenses of the immediate
12	family and household goods and personal effects to
13	and from the assignment location in accordance with
14	section 5724.
15	"(3) A per diem allowance for the employee's
16	immediate family to and from the assignment loca-
17	tion in accordance with section 5724a(a).
18	"(4) Travel and transportation expenses of the
19	employee and spouse to seek residence quarters at
20	the assignment location in accordance with section
21	5724a(b).
22	"(5) Subsistence expenses of the employee and
23	the employee's immediate family while occupying
24	temporary quarters upon commencement and termi-
25	nation of the assignment in accordance with section
26	5724a(c).

- "(6) An amount, in accordance with section 5724a(g), to be used by the employee for miscellaneous expenses related to change of station where movement or storage of household goods is involved.
 - "(7) The expenses of transporting a privately owned motor vehicle or vehicles to the assignment location in accordance with section 5727.
 - "(8) An allowance as authorized under section 5724b of this title for Federal, State, and local income taxes incurred on reimbursement of expenses paid under this section or on services provided in kind under this section.
 - "(9) Expenses of nontemporary storage of household goods and personal effects as defined in section 5726(a). The weight of the household goods and personal effects stored under this subsection, together with the weight of property transported under section 5724(a), may not exceed the total maximum weight which could be transported in accordance with section 5724(a).
- 21 "(10) Expenses of property management serv-22 ices.
- "(b) An agency shall not make payment under this 24 section to or on behalf of the employee for expenses in-25 curred after termination of the temporary assignment.

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- 1 "(c) When an employee is paid travel and transpor-
- 2 tation expenses under this section, the duty station shall
- 3 be considered the employee's official station.".
- 4 (b) Clerical Amendment.—The table of sections
- 5 for chapter 57 of title 5, United States Code, is amended
- 6 by inserting after the item relating to section 5735 the
- 7 following new item:

"5736. Relocation expenses of an employee who is performing an extended assignment.".

8 SEC. 108. AUTHORITY TO PAY A HOME MARKETING INCEN-

- 9 **TIVE.**
- 10 (a) IN GENERAL.—Subchapter IV of chapter 57 of
- 11 title 5, United States Code, is amended by adding at the
- 12 end the following new section:

13 "§ 5756. Home marketing incentive payment

- 14 "(a) Under such regulations as the Administrator of
- 15 General Services may prescribe, an agency may pay to an
- 16 employee who transfers in the interest of the Government
- 17 an amount, not to exceed a maximum payment amount
- 18 established by the Administrator in consultation with the
- 19 Director of the Office of Management and Budget, to en-
- 20 courage the employee to aggressively market his or her
- 21 residence at the old official station when—
- 22 "(1) the residence is entered into a program es-
- tablished under a contract in accordance with sec-

- 1 tion 5724c of this chapter, to arrange for the pur-
- 2 chase of the residence;
- 3 "(2) the employee finds a buyer who completes
- 4 the purchase of the residence through the program;
- 5 and
- 6 "(3) the sale of the residence to the individual
- 7 results in a reduced cost to the Government.
- 8 "(b) For fiscal years 1997 and 1998, the Adminis-
- 9 trator shall establish a maximum payment amount of 5
- 10 percent of the sales price of the home.".
- 11 (b) CLERICAL AMENDMENT.—The table of sections
- 12 for chapter 57 of title 5, United States Code, is amended
- 13 by inserting at the end the following:

"5756. Home marketing incentive payment.".

14 SEC. 109. CONFORMING AMENDMENTS.

- 15 (a) Section 5724a of title 5, United States Code, is
- 16 further amended by adding at the end the following new
- 17 subsections:
- 18 "(g) An employee who is reimbursed under sub-
- 19 sections (a) through (f) of this section or section 5724(a)
- 20 of this title is entitled to an amount for miscellaneous ex-
- 21 penses—
- "(1) not to exceed 2 weeks' basic pay, if he or
- she has an immediate family; or
- 24 "(2) not to exceed 1 week's basic pay, if he or
- she does not have an immediate family.

- 1 However, the amounts may not exceed amounts deter-
- 2 mined from the maximum rate for GS-13.
- 3 "(h) A former employee separated by reason of reduc-
- 4 tion in force or transfer of function who within 1 year
- 5 after the separation is reemployed by a nontemporary ap-
- 6 pointment at a different geographical location from that
- 7 where the separation occurred may be allowed and paid
- 8 the expenses authorized by sections 5724, 5725, 5726(b),
- 9 and 5727 of this title, and may receive the benefits author-
- 10 ized by subsections (a) through (g) of this section, in the
- 11 same manner as though he or she had been transferred
- 12 in the interest of the Government without a break in serv-
- 13 ice to the location of reemployment from the location
- 14 where separated.
- 15 "(i) Payments for subsistence expenses, including
- 16 amounts in lieu of per diem or actual subsistence expenses
- 17 or a combination thereof, authorized under this section
- 18 shall not exceed the maximum payment allowed under reg-
- 19 ulations which implement section 5702 of this title.
- 20 "(j) Subsections (a), (b), and (c) shall be imple-
- 21 mented under regulations issued under section 5737.".
- 22 (b) Section 3375 of title 5, United States Code, is
- 23 amended—

(1) in subsection (a)(3), by striking "section 1 2 5724a(a)(1) of this title" and inserting "section 3 5724a(a) of this title"; (2) in subsection (a)(4), by striking "section 4 5 5724a(a)(3) of this title" and inserting "section 6 5724a(c) of this title"; and 7 (3) in subsection (a)(5), by striking "section 8 5724a(b) of this title" and inserting "section 9 5724a(g) of this title". 10 (c) Section 5724(e) of title 5, United States Code, is amended by striking "section 5724a(a), (b) of this title" 11 12 and inserting "section 5724a(a) through (g) of this title". 13 (d) Section 707 of title 38, United States Code, is 14 amended— 15 (1) in subsection (a)(6), by striking "Section 5724a(a)(3)" and inserting "Section 5724a(c)"; and 16 17 (2) in subsection (a)(7), by striking "Section 18 5724a(a)(4)" and inserting "section 5724a(d)". 19 (e) Section 501 of the Public Health Service Act (42) 20 U.S.C. 290aa) is amended— 21 (1)in subsection (g)(2)(A),bv striking 22 "5724a(a)(1)" and inserting "5724a(a)"; and 23 (2)in subsection (g)(2)(A), by striking

"5724a(a)(3)" and inserting "5724a(c)".

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1	(f) Section 925 of the Public Health Service Act (42
2	U.S.C. 299c-4) is amended—
3	(1) in subsection $(f)(2)(A)$, by striking
4	" $5724a(a)(1)$ " and inserting " $5724a(a)$ "; and
5	(2) in subsection $(f)(2)(A)$, by striking
6	"5724a(a)(3)" and inserting "5724a(c)".
7	SEC. 110. GENERAL DEFINITION OF UNITED STATES.
8	Section 5721 of title 5, United States Code, is
9	amended by striking "and" after the semicolon at the end
10	of paragraph (4), by striking the period at the end of para-
11	graph (5) and inserting "; and", and by adding at the
12	end the following new paragraph:
13	"(6) except for purposes of subsections (c), (d),
14	and (e) of section 5724a of this title, 'United States'
15	means the several States and the District of Colum-
16	bia.".
17	TITLE II—MISCELLANEOUS
18	PROVISIONS
19	SEC. 201. REPEAL OF THE LONG-DISTANCE TELEPHONE
20	CALL CERTIFICATION REQUIREMENT.
21	Section 1348 of title 31, United States Code, is
22	amended—
23	(1) by striking the last sentence of subsection
24	(a)(2);
25	(2) by striking subsection (b): and

1	(3) by redesignating subsections (c) and (d) as
2	subsections (b) and (c), respectively.
3	SEC. 202. AUTHORITY TO REQUIRE USE OF THE TRAVEL
4	CHARGE CARD.
5	(a) In General.—The Administrator of General
6	Services may require that Federal employees use the travel
7	charge card established pursuant to the United States
8	Travel and Transportation Payment and Expense Control
9	System or any Federal contractor-issued travel charge
10	card issued for all payments of expenses of official Govern-
11	ment travel. The Administrator may exempt payments
12	from any requirement established under the preceding
13	sentence in any case in which—
14	(1) it is in the best interest of the United
15	States to do so; or
16	(2) payment through a travel charge card is im-
17	practical or imposes unreasonable burdens or costs
18	on Federal employees or their agencies.
19	(b) Limitation on Restriction on Disclo-
20	SURE.—
21	(1) In general.—Section 1113 of the Right to
22	Financial Privacy Act of 1978 (12 U.S.C. 3413) is
23	amended by adding at the end the following new
24	subsection:

1	"(q) Nothing in this title shall apply to the disclosure
2	of any financial record or information to a Government
3	authority in conjunction with a Federal contractor-issued
4	travel charge card issued for official Government travel.".
5	(2) Effective date.—The amendment made
6	by paragraph (1) is effective as of October 1, 1983,
7	and applies to any records created pursuant to the
8	United States Travel and Transportation Payment
9	and Expense Control System or any Federal con-
10	tractor-issued travel charge issued for official Gov-
11	ernment travel.
12	SEC. 203. PREPAYMENT AUDITS OF TRANSPORTATION EX-
13	PENSES.
1314	PENSES. (a) In General.—(1) Section 3322 of title 31, Unit-
14	(a) In General.—(1) Section 3322 of title 31, Unit-
14 15	(a) In General.—(1) Section 3322 of title 31, United States Code, is amended in subsection (c) by inserting
141516	(a) In General.—(1) Section 3322 of title 31, United States Code, is amended in subsection (c) by inserting after "classifications" the following: "if the Administrator
14151617	(a) In General.—(1) Section 3322 of title 31, United States Code, is amended in subsection (c) by inserting after "classifications" the following: "if the Administrator of General Services has determined that verification by
14 15 16 17 18	(a) In General.—(1) Section 3322 of title 31, United States Code, is amended in subsection (c) by inserting after "classifications" the following: "if the Administrator of General Services has determined that verification by prepayment audit conducted pursuant to section 3726(c)
141516171819	(a) In General.—(1) Section 3322 of title 31, United States Code, is amended in subsection (c) by inserting after "classifications" the following: "if the Administrator of General Services has determined that verification by prepayment audit conducted pursuant to section 3726(c) of this title will not adequately protect the interests of the
14 15 16 17 18 19 20	(a) In General.—(1) Section 3322 of title 31, United States Code, is amended in subsection (c) by inserting after "classifications" the following: "if the Administrator of General Services has determined that verification by prepayment audit conducted pursuant to section 3726(c) of this title will not adequately protect the interests of the Government".
14 15 16 17 18 19 20 21	(a) In General.—(1) Section 3322 of title 31, United States Code, is amended in subsection (c) by inserting after "classifications" the following: "if the Administrator of General Services has determined that verification by prepayment audit conducted pursuant to section 3726(c) of this title will not adequately protect the interests of the Government". (2) Section 3528 of title 31, United States Code, is
14 15 16 17 18 19 20 21 22	 (a) IN GENERAL.—(1) Section 3322 of title 31, United States Code, is amended in subsection (c) by inserting after "classifications" the following: "if the Administrator of General Services has determined that verification by prepayment audit conducted pursuant to section 3726(c) of this title will not adequately protect the interests of the Government". (2) Section 3528 of title 31, United States Code, is amended—

- and by adding at the end of subsection (a) the following new paragraph:
- "(5) verifying transportation rates, freight classifications, and other information provided on a Government bill of lading or transportation request, unless the Administrator of General Services has determined that verification by a prepayment audit conducted pursuant to section 3726(a) of this title will not adequately protect the interests of the Government.";
 - (B) in subsection (c)(1), by inserting after "deductions" the following: "and the Administrator of General Services has determined that verification by a prepayment audit conducted pursuant to section 3726(a) of this title will not adequately protect the interests of the Government"; and
 - (C) in subsection (c)(2), by inserting after "agreement" the following: "and the Administrator of General Services has determined that verification by prepayment audit will not adequately protect the interests of the Government".
- 22 (3) Section 3726 of title 31, United States Code, is 23 amended—
- 24 (A) by amending subsection (a) to read as follows:

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- 1 "(a) Each agency which receives a bill from a carrier
- 2 or freight forwarder for transporting an individual or
- 3 property for the United States Government shall verify its
- 4 correctness (to include transportation rates, freight classi-
- 5 fications, or proper combinations thereof), using prepay-
- 6 ment audit or other means suitable to the circumstances,
- 7 prior to payment in accordance with the requirements of
- 8 this section and regulations prescribed by the Adminis-
- 9 trator of General Services. The Administrator of General
- 10 Services may exempt bills from an audit or review, and
- 11 determine that bills are exempt from a prepayment audit
- 12 or verification based on cost-effectiveness, public interest,
- 13 or other factors the Administrator deems appropriate. Ex-
- 14 penses for prepayment audits shall be funded by the agen-
- 15 cy's appropriations used for the transportation services.
- 16 The audit authority provided to agencies by this section
- 17 is subject to oversight by the Administrator.";
- (B) by redesignating subsections (b), (c), (d),
- 19 (e), (f), and (g) in order as subsections (d), (e), (f),
- 20 (g), (h), and (i), respectively;
- 21 (C) by inserting after subsection (a) the follow-
- ing new subsections:
- 23 "(b) The Administrator may conduct pre- or
- 24 postpayment audits of transportation bills from any Fed-

- 1 eral agency. The number and types of bills audited shall
- 2 be based on the Administrator's judgment.
- 3 "(c) The Administrator shall adjudicate transpor-
- 4 tation claims which cannot be resolved by the agency pro-
- 5 curing the transportation services, or the carrier or
- 6 freight-forwarder presenting the bill. A claim under this
- 7 section shall be allowed only if it is received by the Admin-
- 8 istrator not later than 3 years (excluding time of war)
- 9 after the later of the following dates:
- "(1) The date of accrual of the claim.
- 11 "(2) The date payment for the transportation is
- made.
- "(3) The date a refund for an overpayment for
- the transportation is made.
- 15 "(4) The date a deduction under subsection (d)
- of this section is made.";
- 17 (D) in subsection (f), as so redesignated, by
- striking "subsection (c)" and inserting "subsection
- 19 (e)", and by adding at the end the following new
- sentence: "This reporting requirement expires De-
- 21 cember 31, 1998."; and
- 22 (E) in subsection (i)(1), as so redesignated, by
- striking "subsection (a)" and inserting "subsection
- 24 (c)".

- 1 (b) Effective Date.—The amendments made by
- 2 this section shall become effective 18 months after the
- 3 date of enactment of this Act.
- 4 SEC. 204. REIMBURSEMENT FOR TAXES ON MONEY RE-
- 5 CEIVED FOR TRAVEL EXPENSES.
- 6 (a) IN GENERAL.—Title 5, United States Code, is
- 7 amended by inserting after section 5706b the following
- 8 new section:
- 9 "§ 5706c. Reimbursement for taxes incurred on
- 10 money received for travel expenses
- 11 "(a) Under regulations prescribed pursuant to section
- 12 5707 of this title, the head of an agency or department,
- 13 or his or her designee, may use appropriations or other
- 14 funds available to an agency for administrative expenses,
- 15 for the reimbursement of Federal, State, and local income
- 16 taxes incurred by an employee or by an employee and such
- 17 employee's spouse (if filing jointly), for any travel trans-
- 18 portation reimbursement made to an employee for which
- 19 reimbursement or an allowance is provided.
- 20 "(b) Reimbursements as used under this subsection
- 21 shall also include an amount equal to all income taxes for
- 22 which the employee and spouse, as the case may be, would
- 23 be liable due to the reimbursement for the taxes referred
- 24 to in the first sentence of this subsection. In addition, re-
- 25 imbursements as used under this subsection shall also in-

- 1 clude penalties and interest, for the tax years 1993 and
- 2 1994 only, as a result of agencies failing to withhold the
- 3 appropriate amounts for tax liabilities of employees af-
- 4 fected by the change in the deductibility of travel expenses
- 5 made by Public Law 102–486.".
- 6 (b) CLERICAL AMENDMENT.—The table of sections
- 7 at the beginning of chapter 57 of title 5, United States
- 8 Code, is amended by inserting after the item relating to
- 9 section 5706b the following new item:
 - "5706c. Reimbursement for taxes incurred on money received for travel expenses.".
- 10 (c) Effective Date.—This section shall be effective
- 11 as of January 1, 1993.
- 12 SEC. 205. TRANSFER OF AUTHORITY TO ISSUE REGULA-
- 13 TIONS.
- 14 (a) IN GENERAL.—Subchapter II of chapter 57 of
- 15 title 5, United States Code, is further amended by adding
- 16 at the end the following new section:
- 17 **"§ 5737. Regulations**
- 18 "(a) Except as specifically provided in this sub-
- 19 chapter, the Administrator of General Services shall pre-
- 20 scribe regulations necessary for the administration of this
- 21 subchapter.
- 22 "(b) The Administrator of General Services shall pre-
- 23 scribe regulations necessary for the implementation of sec-

- 1 tion 5724b of this subchapter in consultation with the Sec-
- 2 retary of the Treasury.
- 3 "(c) The Secretary of Defense shall prescribe regula-
- 4 tions necessary for the implementation of section 5735 of
- 5 this subchapter.".
- 6 (b) CLERICAL AMENDMENT.—The table of sections
- 7 for chapter 57 of title 5, United States Code, is further
- 8 amended by inserting after the item relating to section
- 9 5736 the following new item:

"5737. Regulations.".

- 10 (c) Conforming Amendments.—(1) Section 5722
- 11 of title 5, United States Code, is amended by striking
- 12 "Under such regulations as the President may prescribe",
- 13 and inserting "Under regulations prescribed under section
- 14 5737 of this title".
- 15 (2) Section 5723 of title 5, United States Code, is
- 16 amended by striking "Under such regulations as the
- 17 President may prescribe", and inserting "Under regula-
- 18 tions prescribed under section 5737 of this title".
- 19 (3) Section 5724 of title 5, United States Code, is
- 20 amended—
- 21 (A) in subsections (a) through (c), by striking
- "Under such regulations as the President may pre-
- 23 scribe" each place it appears and inserting "Under
- regulations prescribed under section 5737 of this
- 25 title";

- 1 (B) in subsections (c) and (e), by striking
- 2 "under regulations prescribed by the President" and
- 3 inserting "under regulations prescribed under sec-
- 4 tion 5737 of this title"; and
- 5 (C) in subsection (f), by striking "under the
- 6 regulations of the President" and inserting "under
- 7 regulations prescribed under section 5737 of this
- 8 title".
- 9 (4) Section 5724b of title 5, United States Code, is
- 10 amended by striking "Under such regulations as the
- 11 President may prescribe" and inserting "Under regula-
- 12 tions prescribed under section 5737 of this title".
- 13 (5) Section 5726 of title 5, United States Code, is
- 14 amended—
- 15 (A) in subsection (a), by striking "as the Presi-
- dent may by regulation authorize" and inserting "as
- authorized under regulations prescribed under sec-
- tion 5737 of this title"; and
- 19 (B) in subsections (b) and (c), by striking
- 20 "Under such regulations as the President may pre-
- 21 scribe" each place it appears and inserting "under
- regulations prescribed under section 5737 of this
- title".
- 24 (6) Section 5727(b) of title 5, United States Code,
- 25 is amended by striking "Under such regulations as the

- 1 President may prescribe" and inserting "Under regula-
- 2 tions prescribed under section 5737 of this title".
- 3 (7) Section 5728 of title 5, United States Code, is
- 4 amended in subsections (a), (b), and (c)(1), by striking
- 5 "Under such regulations as the President may prescribe"
- 6 each place it appears and inserting "Under regulations
- 7 prescribed under section 5737 of this title".
- 8 (8) Section 5729 of title 5, United States Code, is
- 9 amended in subsections (a) and (b), by striking "Under
- 10 such regulations as the President may prescribe" each
- 11 place it appears and inserting "Under regulations pre-
- 12 scribed under section 5737 of this title".
- 13 (9) Section 5731 of title 5, United States Code, is
- 14 amended by striking "in accordance with regulations pre-
- 15 scribed by the President" and inserting "in accordance
- 16 with regulations prescribed pursuant to section 5737 of
- 17 this title".
- 18 SEC. 206. EFFECTIVE DATE; ISSUANCE OF REGULATIONS.
- 19 (a) Effective Date.—The amendments made by
- 20 this Act shall take effect upon the expiration of the 180-
- 21 day period beginning on the date of the enactment of this
- 22 Act.
- 23 (b) Regulations.—The Administrator of General
- 24 Services shall issue regulations implementing the amend-

- 1 ments made by this Act by not later than the expiration
- 2 of the period referred to in subsection (a).

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